



WYOMING DEPARTMENT OF  
ENVIRONMENTAL  
QUALITY

# Financial Assurance and Bonding



**WYOMING**

**Kyle J. Wendtland Administrator WDEQ/LQD**  
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# Notable Items

- Within the past 12 months all energy sectors have experienced bankruptcies and balance sheet write-downs
  
- The banking industry is setting aside additional capital to compensate for extensive energy sector losses in 2016. This is having adverse impacts to the banking and surety marketplace
  - Capital markets are tightening for energy market participants
  
- Wyoming reclamation is the industry standard (January 2015 coal acres example):
  - Total coal disturbed area 169,639 acres
  - Acres in active mining: 90,214 (53% of disturbed acres)
  - Acres reclaimed through final seeding 79,425 (47% of disturbed acres)
  - Acres in agricultural production 38,000 (22% of disturbed acres)
  
- Historical considerations with SMCRA:
  - Self bonding rules and regulations developed by OSMRE (federal secretarial order)
  - Wyoming's self bond rules were approved by OSMRE in 1980
  - Concerns over surety and capital markets were motivations for the development of self bonding provisions

# Reclamation Liabilities and Risk

- **Considerations:**

- Accurate calculation of the reclamation liability (risk evaluation Guideline 12 input cost revisions)
- Annual evaluation of market pricing for input costs (e.g. fuel, equipment, and labor)
- Useful life equipment evaluations (based on the best available equipment information and best management practices of these assets)
- Accurate equipment performance and blasting costs based on the best information available (third party data, Info Mine, Equipment Watch, Cat handbook, and specific Wyoming based Modular/production data information)
- Close evaluation of post mining topographic and engineering design (PMT operator driven)

# Financial Assurance Instruments

- **Cash**
  - Liquid
- **Letters of Credit, CD, Bank Guarantees:** Multiple banking institutions “pooling” are often securing multiple levels of debt for a single corporate entity – off balance sheet debt concerns. Many require that LOC be secured.
  - Requires management in the event of bankruptcy to establish priority as a senior debt or credit holder to bankruptcy court
- **Surety:** Consideration to exposure in mining nation wide/globally, energy sectors nation wide, and foreign ownership
- **Self Bonding:** Corporate pledge based on balance sheet net worth, requires management in the event of bankruptcy
- **Unsecured or Secured:** mitigate risk through collateralization (priority lien), increase call rights and increase liquidity of instrument
- **Assigned Trust:** *(new concept)*

# Moving Forward, Matching Risk to Financial Instruments

- **Standards for healthy guarantor/institution** Similar to self bond evaluation (guarantor solvency metrics; move toward secured creditor position)
- **All financial instruments have a level of risk**
  - Self-bond secured – right to negotiate reclamation financial assurance instruments specific to permitted mine and reclamation plans (guaranteed seat at the table)
  - Sureties, CDs, bonds etc. – enhance review of guarantor
- **Diversifying Risk**
  - Other than cash no one instrument utilized 100%
  - Riders provide opportunity to diversify instruments over time

# Conclusion

- **All financial assurance instruments are needed to diversify risk**
  - Self Bonding, Surety Bonding, Letters of Credit, Cash, Assigned Trusts
- **Risk based assessments should be used for definition of:**
  - Actual liability (Accurate calculation of reclamation bond (mine specific))
  - Reviewing risk: aligning life stage of mine and benchmark requirements of liquidity for financial instrument(s)
  - Application of the appropriate financial instrument or instruments (mix) for defined risk
  - Diversification of financial assurance instruments to lower risk to the state
- **Call on Financial Assurance:**
  - Review: Solvency of Guarantor – establishing set solvency requirements for all guarantors: Surety, Financial Institutions, Self-bonding